

## Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W

----- 079144

P R 311123Z OCT 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 3978

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY TOKYO

USMISSION IAEA VIENNA

S E C R E T SECTION 01 OF 02 BONN 17797

EXDIS

E. O. 11652: GDS

TAGS: PARM, GW

SUBJECT: NUCLEAR SUPPLIERS CONFERENCE

REFS: (A) STATE 255368

(B) STATE 251417

1. IN ACCORDANCE PARA 6 REF A WE MET WITH AMBASSADOR BALKEN (ACCOMPANIED BY MR. ROUGET) ON OCTOBER 30 TO CONVEY TO HIM US SUPPORT OF THE REVISED FORMULATIONS OF THE GUIDELINES PAPER. WE ALSO STRESSED THE NEED FOR THE SUPPLIERS TO REACH AGREEMENT ON THE GUIDELINES PAPER AT THE NOVEMBER 4-5 LONDON MEETING.

2. BALKEN RESPONDED THAT, ALTHOUGH THE REVISED FORMULATIONS DO NOT REPRESENT AS GOOD A SOLUTION AS THOSE PREVIOUSLY UNDER CONSIDERATION, THE FRG HAS NOTHING AGAINST PARAS 4 AND 5 AS CURRENTLY DRAFTED. BALKEN RECALLED THAT THE FRG WAS THE FIRST TO SUGGEST A COMPROMISE BE FOUND BETWEENTHE FIRST AND SECOND APPROACHES.

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3. BALKEN THEN POINTED OUT ONE SLIGHT DIFFICULTY WHICH STILL EXISTS. HE NOTED THAT THE UK INTENDS TO MAKE AN ORAL STATEMENT, THE TEXT OF WHICH HAS BEEN PASSED TO THE FRG AND TO WHICH THE FRG HAS NO OBJECTION. BALKEN CONTINUED BY NOTING THAT FRANCE DOES NOT PLAN TO MAKE A COUNTER-STATEMENT. THE PROBLEM IS WITH THE CANADIANS. BALKEN BELIEVES THAT THE BRITISH STATEMENT SHOULD SUFFICE FOR ALL OTHER STATES AS WELL. HE SAID IT IS IMPORTANT FOR POLITICAL REASONS TO AVOID ISOLATING THE FRENCH. BALKEN STATED THAT THE FRG HAS REQUESTED THE UK TO PRESS THE CANADIANS ON THIS ISSUE, PARTICULARLY SINCE IT IS HIS UNDERSTANDING THAT THE CANADIAN STATEMENT WILL BE HARDER THAN THE UK'S. (COMMENT: DEPARTMENT MIGHT WISH TO CONSIDER RAISING THIS ISSUE ALSO DURING PLANNED BILATERAL WITH CANADIANS.)

4. ON THE UK IAEA INITIATIVE, WE CITED THE US UNDERSTANDING OF THE NATURE OF THE INITIATIVE AND OF THE IMPLEMENTING SCENARIO DRAWING UPON PARAS 2-5 OF REF B. BALKEN STATED THAT THE FRG ALSO SUPPORTS THE UK IAEA INITIATIVE. HOWEVER, AT THE LONDON MEETING, BALKEN BELIEVES IT WILL BE IMPORTANT TO DISCUSS HOW THE INITIATIVE SHOULD BE PURSUED IN VIENNA. WHILE THIS IS A TACTICAL QUESTION, IT IS NEVERTHELESS AN IMPORTANT ONE IN THE FRG VIEW. BALKEN AND ROUGET EMPHASIZED THAT THE TACTICS FOR INTRODUCING THE RESOLUTION INTO THE IAEA BOARD OF GOVERNORS MUST BE CAREFULLY CONSIDERED. SHOULD IT BE SPONSORED SOLELY BY THE NUCLEAR SUPPLIERS, HE BELIEVED THIS WOULD GUARANTEE AUTOMATIC OPPOSITION

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IN THE BG BY POTENTIAL RECIPIENT NATIONS. IT WOULD BE IMPORTANT TO OBTAIN SUPPORT FROM SOME OF THESE NATIONS TO AVOID APPEARANCE OF A SUPPLIER'S "CARTEL".

5. BALKEN NEXT REFERRED TO SOME OF THE LANGUAGE PROBLEMS IN THE DRAFT GUIDELINES PAPER. FOR EXAMPLE, IN OLD PARAGRAPH 5 OF THE SECOND APPROACH, HE SAID THAT THE BRITISH AND FRENCH WILL ASK FOR THE DELETION OF THE WORD "REACTOR". BALKEN SAID THE FRG WAS ALSO IN FAVOR OF DELETING THIS WORD.

6. ALSO WITH REGARD TO THE SAME PARAGRAPH, BALKEN SAID THE FRG WAS STILL AWAITING WASHINGTON REACTION TO THE PROPOSED SUBSTITUTE FRG LANGUAGE COVERING SAFEGUARDS ON TRANSFERRED TECHNOLOGY. INSTEAD OF REFERRING TO EQUIPMENT OF THE "SAME TYPE", FRG HAS PROPOSED:

"...DESIGN, CONSTRUCTION AND OPERATING PROCESSES BASED ON THE SAME OR SIMILAR PHYSICAL OR CHEMICAL PROCESSES."

7. IN CONCLUDING THE CONVERSATION, BALKEN INDICATED  
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THAT, IN HIS OPINION, THERE IS A GOOD POSSIBILITY AGREEMENT CAN BE REACHED ON THE GUIDELINES PAPER AT THE LONDON MEETING.

8. REGARDING BILATERAL CONSULTATIONS WITH THE US, BALKEN SAID THE FRG WOULD PREFER NOW TO MEET AT 1700 ON NOVEMBER 3. HE SAID HE WAS COMPLETELY FLEXIBLE REGARDING VENUE AND SUGGESTED THAT AMBASSADOR VEST DECIDE WHETHER IT WOULD BE MORE CONVENIENT TO RECEIVE HIM IN THE US EMBASSY OR TO MEET IN THE FRG EMBASSY.  
PLEASE ADVISE.  
HILLENBRAND

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